

Message Text

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C O N F I D E N T I A L SECTION 01 OF 03 MEXICO 04679

EO 11652: GDS
TAGS: OVIP (VANCE, CYRUS)
SUBJECT: PROGRAM AND AGENDA FOR MAY 4-5 VISIT OF
SECRETARY VANCE TO MEXICO

1. DCM DISCUSSED PROGRAM AND AGENDA FOR SECRETARY VANCE'S
MAY 4-5 VISIT WITH UNDERSECRETARY ALFONSO ROSENZWEIG-DIAZ
MARCH 17. (HE HAS BEEN DESIGNATED BY SECRETARY ROEL AS
CONTACT-POINT FOR VISIT PLANNING.) UNDERSECRETARY HAD NOT
YET CONSULTED WITH ROEL OR OTHERS SO FOLLOWING VIEWS
MUST BE CONSIDERED TENTATIVE AND SUBJECT TO CHANGE.

2. ON STRUCTURE OF MAY 4 PROGRAM, ROSENZWEIG-DIAZ (RD)
HAD FOLLOWING OBSERVATIONS:

-- SINCE MAY 4 WILL BE SOLE WORKING DAY OF VISIT,
GOM WOULD HOPE SECRETARY COULD ARRIVE NIGHT MAY 3, SO THAT
ACTIVITIES ON MAY 4 COULD BEGIN EARLY IN DAY (APPROXIMATELY 9 AM).

-- CEREMONIAL WREATH-LAYING AT INDEPENDENCE MONUMENT
AS FIRST PROGRAM EVENT.

-- WORKING MEETING AT FOREIGN RELATIONS SECRETARIAT
(SRE) WITH SECRETARY VANCE, UNDERSECRETARY COOPER (CHAIRMAN OF ECONOMIC WORKING GROUP) AND COUNSELOR NIMETZ
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(CHAIRMAN OF SOCIAL WORKING GROUP) AND MEXICAN COUNTERPARTS (ROEL, COMMERCE SECRETARY DE LA VEGA, AND RD).

-- LUNCHEON AT SRE HOSTED BY ROEL.

-- FOLLOWING LUNCHEON, FURTHER CONVERSATIONS.

-- CALL ON PRESIDENT LOPEZ PORTILLO.

-- DINNER HOSTED BY AMBASSADOR LUCEY.

3. RD WILL HAVE TO CONSULT SECRETARY ROEL ABOUT HIS PLANS FOR SECOND DAY (MAY 5, WHICH IS ANNIVERSARY OF BATTLE OF PUEBLA AND A MEXICAN HOLIDAY). DCM MENTIONED ROEL'S STATEMENT TO AMBASSADOR THAT HE WOULD LIKE TO SHOW SECRETARY VANCE SOME ASPECTS OF MEXICO. RD DID NOT KNOW WHAT ROEL'S PLANS WERE BUT OFFERED TO CHECK AND LET US KNOW.

4. ON SUBSTANTIVE MATTERS FOR AGENDA, FOLLOWING IDEAS WERE DISCUSSED DURING RD-DCM CONVERSATION.

A. FOR FIRST WORKING MEETING, RD ENVISAGES A SCENARIO IN WHICH WORKING GROUP CHAIRMEN WOULD REVIEW ACCOMPLISHMENTS OF THEIR GROUPS WITH SECRETARIES, WHO IN TURN WOULD REPORT TO RESPECTIVE PRESIDENTS. DCM LEFT WITH RD THE DRAFT OF POSSIBLE JOINT REPORT ON CONSULTATIVE MECHANISM WORKING GROUP ACCOMPLISHMENTS. RD THOUGHT THAT JOINT REPORT (WHEN AGREED TO) COULD BE DRAWN UPON FOR A JOINT COMMUNIQUE ON SECRETARIES' MEETING, SUPPLEMENTED AS DESIRED BY STATEMENTS ON OTHER TOPICS SECRETARIES MIGHT DISCUSS.

B. RD AGREED THAT SECRETARIES WOULD WANT TO DISCUSS OTHER QUESTIONS OF COMMON INTEREST NOT ENCOMPASSED UNDER CONSULTATIVE MECHANISM. DEVELOPMENTS IN HORN OF AFRICA
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WAS MENTIONED AS EXAMPLE. ABOUT 10 DAYS AFTER VANCE VISIT, JLP, ROEL AND PARTY WILL TRAVEL TO SOVIET UNION AND BULGARIA. DEPARTMENT MAY WISH TO CONSIDER HAVING SECRETARY APPROACH THEM ON MAKING REPRESENTATIONS ON SOVIET/CUBAN INVOLVEMENT IN ETHIOPIA, DEPENDING ON STATE OF SITUATION AT TIME SECRETARY'S VISIT HERE.

C. RD AGREED THAT NATURAL GAS QUESTION SHOULD BE DISCUSSED, HANDLED IN MUCH SAME WAY AS DURING VP MONDALE VISIT JANUARY 20. EVEN IF NOTHING DECISIVE CAN BE SAID, GAS SHOULD FIGURE ON AGENDA, IN PART BECAUSE NO ONE WOULD BELIEVE STATEMENT IT HAD NOT BEEN TREATED. (RD RECOGNIZED THAT MEXICAN MEDIA WOULD DESCRIBE GAS PRICE ISSUE AS A KEY REASON FOR SECRETARY VANCE'S VISIT.) HE REFERRED TO VAST AMOUNT OF "DISINFORMATION" ON GAS QUESTION ON BOTH SIDES OF BORDER AND UNFAVORABLE IMAGES THAT STORIES IN BOTH COUNTRIES CREATED OF OTHER PARTY, MAKING STRONG APPEAL THAT VISIT COMMUNIQUE SHOULD TRY TO COUNTERACT THE NEGATIVE REPORTS AND SET STRAIGHT THE RECORD OF WHERE MATTER STOOD BETWEEN TWO COUNTRIES. HE ADMITTED IT WOULD BE AN UPHILL FIGHT BUT BELIEVED WE MUST DO WHAT WE CAN.

D. AMERICAN HUMAN RIGHTS CONVENTION. RD SAID THE SRE WORKING LEVEL STUDY AND CONSULTATION (MEXICO 03961) HAD RESULTED IN A RECOMMENDATION THAT THE GOM NOT SIGN THE CONVENTION; HE SAID STUDY HAD, IN HIS OPINION, PRODUCED LOTS OF MINOR OBJECTIONS BUT NO MAJOR IMPEDIMENT TO MEXICAN SIGNATURE WITH RESERVATIONS AND CLARIFICATIONS, AND HE (FROM HIS OWN BACKGROUND AS FORMER SRE LEGAL ADVISER) WOULD PERSONALLY RE-STUDY THE QUESTION AND MAKE HIS OWN RECOMMENDATION TO FOREIGN SECRETARY. HE WAS AWARE OF AMBASSADOR LUCEY'S APPROACH TO ROEL REPORTED IN MEXICO

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04177. DCM POINTED OUT US POSITION HAD FOR MANY YEARS BEEN NOT TO SIGN THE CONVENTION BECAUSE OF LEGAL OBJECT-IONS, UNTIL PRESIDENT CARTER HAD MADE DECISION TO SIGN WITH RESERVATIONS. RD ASKED DCM TO PROVIDE COPY OF US STATEMENT OF RESERVATIONS FOR HIM TO STUDY. ACTION RE-QUESTED: DEPARTMENT REQUESTED TO AIRPOUCH US STATEMENT OF RESERVATIONS, AND TO CONSIDER, SHOULD GOM EXPRESS INTEREST, SENDING DEPARTMENTAL EXPERT ON CONVENTION TO MEXICO CITY ON BRIEF TDY TO EXPLAIN US POSITION ON CONVENTION.

E. NEW EXTRADITION TREATY. RD REFERRED TO CONVERSA-TIONS WITH EMBASSY LEGAL ADVISER ON DRAFT TEXT OF NEW TREATY, AND THOUGHT THAT BY EARLY APRIL GOM WOULD BE READY TO NEGOTIATE ON TEXT. THUS, THERE APPEARS TO BE POSSIBILITY THAT GOM MAY BE READY TO SIGN NEW EXTRA-DITION TREATY BY TIME OF SECRETARY'S VISIT. ACTION RE-QUESTED: DEPARTMENT REQUESTED MAKE TENTATIVE PLANS FOR NEGOTIATING SESSIONS IN EARLY TO MID-APRIL TIME FRAME, AT SITE (WASHINGTON OR MEXICO CITY) TO BE DISCUSSED WITH GOM. INDICATIONS ARE THAT GOM WOULD PREFER MEXICO CITY AS SITE, SO THAT RD COULD PERSONALLY PARTICIPATE.

F. BILATERAL DISCUSSIONS ON ILLICIT PAYMENTS.

IN LIGHT OF AMBASSADOR'S RECENT CONVERSATION WITH PRESIDENT LOPEZ PORTILLO (MEXICO 04178), IT APPEARS POSSIBLE THAT SOME AGREEMENT MIGHT BE REACHED THAT COULD BE FORMALIZED
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DURING SECRETARY'S VISIT, OR THAT SOME SPECIFIC REFERENCE TO JOINT WORKING GROUP DISCUSSIONS UNDER CONSULTATIVE MECHANISM COULD BE MADE IN JOINT COMMUNIQUE AT TIME OF VISIT. WHETHER THIS WILL MATERIALIZE DEPENDS ON DEPARTMENT'S RESPONSE TO EMBASSY REQUEST THAT US TEAM BE DESIGNATED TO CONDUCT BILATERAL DISCUSSIONS. ACTION REQUESTED: AS REQUESTED MEXICO 04178, DEPARTMENT SHOULD PROVIDE NAMES OF US WORKING GROUP MEMBERS, PLUS INDICATION OF WHEN THEY MIGHT VISIT MEXICO CITY FOR DISCUSSIONS. SINCE INITIATIVE ON ILLICIT PAYMENTS IS OURS, AND GOM NOT LIKELY TO RESPOND UNLESS WE MAINTAIN MOMENTUM, EMBASSY BELIEVES THESE DISCUSSIONS SHOULD BE PLANNED FOR MEXICO CITY.

G. CREATION OF MECHANISM FOR DEALING WITH BORDER PROBLEMS AND ISSUES (OUTSIDE SCOPE OF INTERNATIONAL BOUNDARY AND WATER COMMISSION). RD SUGGESTED TACTIC THAT, IN SECRETARIES' MEETING, THEY SHOULD STATE THEY HAVE EXAMINED REPORTS OF SOCIAL WORKING GROUP CHAIRMEN, CONCLUDED THAT TO DATE INSUFFICIENT ATTENTION HAD BEEN PAID TO BORDER PROBLEMS AND ISSUES, AND SOCIAL WORKING GROUP SHOULD STEP UP ITS ACTIVITY IN THIS FIELD. (RD COMMENTED THAT SUCH POSITION WOULD BE PERSONALLY GRATIFYING TO SRA. CARMEN ROMANO DE LOPEZ PORTILLO, WIFE OF MEXICAN PRESIDENT, WHO MAINTAINED CONTINUING INTEREST IN BORDER CO-OPERATION AS FOLLOW-UP TO HER NOVEMBER 3 MEETING WITH MRS. CARTER AT CIUDAD JUAREZ-EL PASO.)

H. UNDOCUMENTED ALIENS ISSUE. IN RD VIEW, THERE MIGHT NOT BE GREAT DEAL THAT SECRETARIES COULD SAY ON THIS QUESTION; BUT LIKE QUESTION OF GAS PRICE NEGOTIATIONS, IT SHOULD FIGURE IN SECRETARIES' DISCUSSIONS. DCM EXPRESSED VIEW THAT, SINCE CONGRESSIONAL HEARINGS ON AUGUST 4 LEGISLATIVE PROPOSALS HAD NOT YET BEEN SCHEDULED, IT WOULD BE
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USEFUL TO USG TO HAVE OFFICIAL STATEMENT OF MEXICAN VIEWS ON PROPOSALS, IN ORDER TO MAKE DIALOGUE MORE MEANINGFUL. RD EXPLAINED THAT GOM POLICY LINE ON US PROPOSALS, ENUNCIATED BY BOTH PRESIDENT AND SECRETARY ROEL, WAS THAT GOM SHOULD NOT INTERFERE IN AN INTERNAL US MATTER, NAMELY,

LEGISLATION THAT HAD BEEN PRESENTED FOR CONGRESSIONAL CONSIDERATION. IN RESPONSE TO DCM'S STATEMENT THAT ONE AREA IN WHICH TWO GOVERNMENTS COULD WORK TOGETHER WAS EXCHANGE OF INFORMATION ON UNDOCUMENTEDS PROBLEM, RD GAVE A SOMEWHAT EQUIVOCAL RESPONSE, NOTING THAT "NO ONE REALLY KNOWS ENOUGH ABOUT THE PROBLEM" AND THAT AVAILABLE ACADEMIC STUDIES ARE VERY LIMITED. HE APPEARED TO BE SUGGESTING CONTINUING EXCHANGES OF VIEWS BETWEEN OFFICIALS ON BOTH SIDES, RATHER THAN PRIVATE SCHOLARS. HE ADVANCED IDEA THAT WE VERY MUCH NEEDED A MEANS OF CORRECTING MISCONCEPTIONS ABOUT THE NATURE OF THE UNDOCUMENTED ALIENS QUESTIONS, MENTIONING WHAT HE SAW AS ERRONEOUS IDEA IN US THAT MEXICAN UNDOCUMENTED WORKERS WERE TAKING JOBS FROM US WORKERS RATHER THAN DOING TYPES OF WORK THAT US WORKERS WERE UNWILLING TO ACCEPT. RD SAID HE HAD HAD EXPERIENCE WITH TWO DIFFERENT TYPES OF UNDOCUMENTED MEXICAN WORKERS WHO WENT TO US. FIRST TYPE, IN HIS ANALYSIS, WAS URBAN WORKERS, SEEKING URBAN EMPLOYMENT IN US IN SERVICE INDUSTRIES, GARMENT INDUSTRY, ETC. THESE WORKERS WERE PLAINLY SEEKING PERMANENT PLACES IN THE US. SECOND TYPE WAS RURAL, "STOOP LABOR" WORKERS, WHO WENT TO US TEMPORARILY FOR SEASONAL EMPLOYMENT AND RETURNED TO MEXICO AFTER WORK TERMINATED, PERHAPS TO RETURN AGAIN MANY TIMES, IN SOME CASES. HE SAID THESE TWO TYPES OF LABORERS WERE QUITE DIFFERENT AND MUST BE DEALT WITH IN DIFFERENT MANNER. HE THOUGHT PROBLEM PRESENTED BY URBAN WORKERS COULD BE SIGNIFICANTLY AMELIORATED OVER MEDIUM TERM BY ECONOMIC DEVELOP-

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MENT IN MEXICO. HOWEVER, HE THOUGHT PROBLEM CREATED BY SECOND TYPE WAS MUCH MORE INTRACTABLE AND LONGER TERM. HE SUGGESTED IT MIGHT BE MADE MORE MANAGEABLE BY TEMPORARY WORK PROGRAMS OR IN HIS WORDS BY "H-2 TYPE PROGRAMS."
(COMMENT: WE SEE NOTHING NEW IN IDEAS THAT RD EXPRESSED,

BUT BELIEVE THEY FAIRLY REPRESENT TYPE OF APPROACH GOM IS
LIKELY TO TAKE IN MAY 4-5 DISCUSSIONS OF THIS QUESTION.)

I. NARCOTICS COOPERATION. RD AGREED THAT STATUS OF
JOINT EFFORTS IN NARCOTICS COOPERATION SHOULD BE NOTED BY
SECRETARIES. DCM MENTIONED AGREEMENT TO ESTABLISH A NAR-
COTICS SUB-GROUP UNDER SOCIAL WORKING GROUP TO INCLUDE
LEGISLATORS OF BOTH COUNTRIES (MEXICO 02355). RD RECALLED
AGREEMENT, FORESAW NO PROBLEMS IN IMPLEMENTING IT BUT DID
NOT CONNECT IT WITH SECRETARY'S VISIT.

5. DCM ASKED WHETHER GOM NOW PLANNING TO INVOLVE OTHER OF
ITS CABINET SECRETARIES BESIDES ROEL AND COMMERCE SECRE-
TARY IN THE FORMAL DISCUSSIONS MAY 4. IN RD'S VIEW SUCH
INVOLVEMENT APPEARED UNNECESSARY. HE THOUGHT THAT CON-
SULTATIONS BETWEEN CHAIRMEN OF RESPECTIVE WORKING GROUPS
WAS MOST APPROPRIATE MEANS OF DEALING WITH ISSUES DURING
THE VISIT.

6. IN SUBSEQUENT CABLE EMBASSY WILL SUGGEST ADDITIONAL
TOPICS WE THINK SECRETARY MAY WISH TO RAISE, AND OTHERS
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WHICH GOM MAY PROPOSE FOR CONSIDERATION. LUCEY

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